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 TO RUFHNA/USMISSION USNATO PRIORITY 4662
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 C O N F I D E N T I A L STATE 188148

E.O. 12356: DECL: OADR
 TAGS: MARR, NATO
 SUBJECT: INFRASTRUCTURE - EXPLOITING RECENT
 CONGRESSIONAL ACTIVITY

1. CONFIDENTIAL - ENTIRE TEXT.

2. THE CLOSE-CALL FAILURE OF THE NUNN AMENDMENT AND
 THE RESOUNDING APPROVAL (94-3) OF THE SUBSTITUTE COHEN
 AMENDMENT PROVIDE A BASIS FOR FOLLOW-THROUGH WITH
 ALLIED PERMREPS WITH A VIEW TO STIMULATING INCREASED
 PERFORMANCE IN KEY AREAS.

3. AS YOU WELL UNDERSTAND, CONGRESSIONAL PERCEPTIONS
 OF INADEQUATE ALLIED EFFORTS ARE DEEP-SEATED AND ARE
 VIRTUALLY CERTAIN TO CAUSE RECURRING EFFORTS TO REDRESS
 PERCEIVED BURDENSARING INEQUITIES IN ONE WAY OR
 ANOTHER. SENATOR NUNN SUPPORTED THE COHEN SUBSTITUTION
 AND MADE IT CLEAR THAT WHILE HIS MOTIVE IS NOT TO CUT
 U.S. TROOP LEVELS BUT TO INFLUENCE A POSITIVE ALLIED
 RESPONSE, HE WILL CONTINUE TO PRESS HIS AMENDMENT IN
 ACTING ON KEY DEFENSE LEGISLATION UNLESS AND UNTIL HE
 SEES SIGNS OF SIGNIFICANT ALLIED ACTION.

4. WE BELIEVE IT IS THEREFORE OF THE UTMOST IMPORTANCE
 TO ENCOURAGE NATO ACTION TOWARD OVERCOMING KEY
 SHORTFALLS SUCH AS THOSE EMPHASIZED IN THE NUNN
 AMENDMENT. IN THIS CONNECTION, YOU SHOULD PURSUE THIS
 MATTER WITH PERMANENT REPRESENTATIVES, SUBJECT TO YOUR
 JUDGMENT AS TO THE TIMING, FORUM, AND INDIVIDUAL OR
 COLLECTIVE INTERVENTIONS. OUR GOAL IS TO STIMULATE
 REAL IMPROVEMENT ON THE FOLLOWING MEASURES, AS WELL AS
 ON ANY OTHERS THAT WOULD CONSTITUTE HIGHLY VISIBLE
 EVIDENCE TO THE CONGRESS AND THE PUBLIC OF SIGNIFICANT
 ALLIED BURDENSARING.

- A. ALLIED AGREEMENT ON A SIX-YEAR INFRASTRUCTURE
 PROGRAM CEILING WHICH RESPONDS TO THE REAL MILITARY
 REQUIREMENTS, AND WHICH IN PARTICULAR IS ADEQUATE TO
 INSURE COMMON FUNDING OF EACH OF THE FOLLOWING:

(1) MINIMUM ESSENTIAL FACILITIES (MEF)

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(2) ADDITIONAL ESSENTIAL OPERATING FACILITIES (EOF); AND

(3) AIRFIELD SURVIVAL MEASURES (ASM INCLUDING SHELTERS) REQUIRED TO SUPPORT DEPLOYMENT OF U.S. REINFORCEMENT AIRCRAFT INCLUDED IN THE ANNUAL U.S. RESPONSE TO THE DEFENSE PLANNING QUESTIONNAIRE (DPQ).

- B. TANGIBLE PROGRESS TOWARD 30 DAY SUPPLY LEVEL OF AIR AND GROUND MUNITIONS.

5. FYI: IN CONNECTION WITH THE ITEM A (3) ABOVE, REQUEST YOUR VIEWS AS TO THE FEASIBILITY AND TIMING OF A U.S. INITIATIVE PROPOSING ESTABLISHMENT OF A NEW SPECIAL COMMON FUND FOR SHELTERS, ASIDE FROM REGULAR INFRASTRUCTURE PROGRAM CEILING, LIKE THE EUROPEAN DEFENSE IMPROVEMENT PROGRAM (EDIP) FUND; BUT IN THIS CASE COMMONLY FUNDED BY ALL INCLUDING THE U.S. END FYI. SHULTZ
END OF MESSAGE

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